

Application No.: A.20-03-004  
Exhibit No.: SCE-02  
Witnesses: E. Castano  
M. Thomas



An *EDISON INTERNATIONAL*® Company

(U 338-E)

***Supplemental Testimony of Southern California Edison Company  
in Support of Its 2020 Energy Storage  
Procurement and Investment Plan***

Before the

**Public Utilities Commission of the State of California**

Rosemead, California

June 18, 2020

# SCE-02: Supplemental Testimony of Southern California Edison Company in Support of Its 2020 Energy Storage Procurement and Investment Plan

## Table of Contents

Section	Page	Witness
I. INTRODUCTION .....	1	E. Castano
II. SUPPLEMENTAL TESTIMONY IN SUPPORT OF THE NHESP .....	2	
A. Additional Program Details Establishing Consistency with AB 2868 .....	2	
1. Justification for Allocating 25% of the Project Budget to Priority Customers.....	2	
2. Details Regarding Terms that Would Require NHESP Homeowners to Use Energy Storage as Programmed.....	3	
3. Measuring the NHESP’s Impact on Petroleum Reduction .....	3	
4. NHESP’s Impact on Air Quality.....	4	
5. NHESP Target GHG Reduction Goals .....	4	
6. Assumptions Relied Upon for NHESP Target MW Capacity and Customer Figures .....	7	
7. Estimated Target for Multifamily and Single-Family Homes .....	8	
8. Bill Savings for NHESP Participants.....	8	
9. Distribution Deferral Savings in Circuits with Capacity Constraints .....	9	
10. The Cost Effectiveness Methodology for NHESP.....	10	
11. Cost and Assumption Comparisons Between NHESP and SGIP .....	13	
12. NHESP Energy Storage Sizing Justification .....	13	
B. Conformity with D.19-06-032 Ordering Paragraphs & Appendix A.....	13	
1. NHESP Support for Public Safety Power Shut Down Protocols and Fire Threat Resiliency .....	13	

**SCE-02: Supplemental Testimony of Southern California Edison  
Company in Support of Its 2020 Energy Storage  
Procurement and Investment Plan  
Table Of Contents (continued)**

Section	Page	Witness
C. Questions Regarding AB 2514 .....	14	
1. Grid Optimization .....	14	
2. Contribution to Reliability Needs .....	15	
3. Deferral of Transmission and Distribution Upgrades .....	16	
D. NHESP Coordination with Other Programs .....	16	
1. NHESP Incentives for MASH and SOMAH Customers .....	16	
2. Coordination with Other CPUC Programs Incentivizing All Electrical Construction .....	17	
III. SMART HEAT PUMP WATER HEATER PILOT PROGRAM .....	17	M. Thomas
A. Program Overview and Objectives .....	17	
B. Amendment of the Original Proposal to Eliminate the Equipment Incentive .....	19	
C. Proposed Incentives and Incentive Structure .....	19	
D. Customer Eligibility and Conditions of Participation .....	20	
E. Program Budget and Customer Costs .....	23	
1. Program Budget .....	23	
2. Customer Costs .....	24	
F. Program Evaluation, Measurement & Verification Plan .....	24	
G. AB 2868 Mandates and Goals .....	25	
1. Ratepayer Benefits and Grid Optimization, Including Peak Reduction, Upgrade Deferral, and Renewable Integration .....	25	
2. Reducing Distribution System Upgrades Through Load Shifting .....	27	
3. Reduction on Petroleum .....	28	
4. Air Quality Standards and Reducing Pollution .....	28	

**SCE-02: Supplemental Testimony of Southern California Edison  
Company in Support of Its 2020 Energy Storage  
Procurement and Investment Plan  
Table Of Contents (continued)**

Section	Page	Witness
5. Reducing GHG Emissions .....	29	
6. Cost Effectiveness.....	30	
H. Bill Savings.....	31	
I. Compliance with Decision 19-06-032 .....	31	
1. Ordering Paragraph 9:.....	31	
2. Ordering Paragraph 12.....	32	
J. D.19-06-032 Appendix A .....	32	
1. Cost Effectiveness.....	32	
2. Multiple Use Applications .....	33	
K. Assumptions Used to Set Capacity Target.....	33	

I.

**INTRODUCTION**

Southern California Edison Company (SCE) provides this amended and supplemental testimony in support of its Application for California Public Utilities Commission (CPUC or Commission) approval (Application) of SCE's 2020 Energy Storage Procurement and Investment Plan (the Plan), which proposes two pilot programs, the New Homes Energy Storage Pilot (NHESP) and the Smart Heat Pump Water Heater Pilot (SHPWHP) programs. Specifically, this testimony (1) supplements the testimony SCE served on its NHESP in response to queries from the Commission's Energy Division and the Public Advocates Office (Cal Advocates), and (2) amends and supplements the testimony it served in support of its SHPWH program to address questions presented by the Commission's Energy Division and to eliminate the SHPWHP equipment incentive as duplicative of numerous heat pump water heater (HPWH) incentives that will be available when the SHPWHP launches.

1 II.

2 **SUPPLEMENTAL TESTIMONY IN SUPPORT OF THE NHESP**

3 SCE's Application and supporting testimony on the NHESP prompted questions from the  
4 Commission's Energy Division regarding the NHESP's consistency with Assembly Bill (AB) 2868's  
5 legislative intent and the regulatory requirements the Commission imposed in D.19-06-032. Those  
6 queries demonstrated to SCE that it was appropriate for SCE to provide answers to those questions not  
7 only to Energy Division, but also to all interested parties by supplementing its testimony in support of its  
8 proposal. The testimony below is organized by the questions presented by the Commission's Energy  
9 Division staff.

10 **A. Additional Program Details Establishing Consistency with AB 2868**

11 **1. Justification for Allocating 25% of the Project Budget to Priority Customers**

12 The Commission's Energy Division asked SCE to justify its proposal to allocate 25  
13 percent of the project budget to priority customers, including information on the anticipated number of  
14 new single family and multifamily low-income affordable housing units that will be under development  
15 or permitted when the NHESP launches.

16 SCE allocated 25 percent of the incentive budget for affordable housing based upon data  
17 it has collected about its residential customers. As explained in SCE's initial testimony,<sup>1</sup> approximately  
18 1.2 million low-income households in SCE's service area are enrolled in the California Alternate Rates  
19 for Energy (CARE) Program. This population represents about 25 percent of SCE's total 4.4 million  
20 residential accounts. SCE applied that same percentage to the NHESP affordable housing incentive  
21 budget.

22 Since SCE submitted its initial testimony, new information has become available that  
23 supports the 25 percent allocation. On March 23, 2020, the California Housing Partnership (CHP)  
24 released its California Affordable Housing Needs Report.<sup>2</sup> Statewide permit and Low-Income Housing

---

<sup>1</sup> SCE-01, fn. 49, p. 31.

<sup>2</sup> <https://chpc.net/resources/2020-statewide-housing-needs-report/>

1 Tax Credit data utilized in that report spanning a ten-year period from 2010 to 2019 show a combined  
2 average of approximately 16 percent of permitted statewide multifamily housing were dedicated to  
3 affordable housing projects. The CHP statistics, in conjunction with SCE's internal data about its  
4 population of residential customers, demonstrates that allocating 25 percent of the incentive budget for  
5 affordable housing is reasonable.

6 **2. Details Regarding Terms that Would Require NHESP Homeowners to Use Energy**  
7 **Storage as Programmed**

8 SCE intends to minimize onerous requirements so as not to deter home sales or create barriers to  
9 customers and developers installing energy storage. Instead, SCE will educate customers about their  
10 options, how to effectively use energy storage, and the benefits of operating their energy storage systems  
11 in such a manner. For instance, SCE will provide customers with easy to understand information on  
12 complex matters like energy arbitrage and greenhouse gas (GHG) emissions reduction. As SCE  
13 explained in its initial testimony, SCE plans to study a sampling of NHESP systems to assess whether  
14 the customer altered the programming and the benefits of the battery programming. SCE will provide  
15 the data it collects in that process in its pilot adoption report, or a later update if needed.

16 **3. Measuring the NHESP's Impact on Petroleum Reduction**

17 To have backup energy during an outage, customers may choose to install diesel  
18 generators, which must be operated regularly to maintain functionality. The NHESP incentives provide  
19 funds to customers to allow them to instead install clean energy storage systems. The Energy Division  
20 asked SCE to provide an estimate of the likely reduction in petroleum use due to the NHESP and/or  
21 propose an evaluation methodology to determine the impact of the NHESP on the reduction in  
22 petroleum use. SCE's pilot program design is based on 10 kWh / 5 kW energy storage systems; a diesel  
23 generator of comparable size to a residential energy storage system can consume approximately 0.77  
24 gallons of fuel per hour.<sup>3</sup> The Environmental Protection Agency (EPA) estimates the emissions rate of

---

<sup>3</sup> Based on Model RD020 (20 kW) generator operating at 25% of rated load (5 kW):  
[https://www.generac.com/generacorporate/media/library/content/all-products/generators/home-generators/protector-series/spec-sheet-15-50kw-diesel-spec-sheets\\_10000023912.pdf](https://www.generac.com/generacorporate/media/library/content/all-products/generators/home-generators/protector-series/spec-sheet-15-50kw-diesel-spec-sheets_10000023912.pdf)

diesel at 10.21 kg CO<sub>2</sub> per gallon.<sup>4</sup> SCE estimates that energy storage systems rebated by the NHESP program could avoid approximately 7.86 kg CO<sub>2</sub> / hour for any hour when a required Public Safety Power Shutoff (PSPS) event is called.

#### **4. NHESP's Impact on Air Quality**

Energy Division asked SCE to provide an estimate of the likely impact of NHESP on air quality and or explain if the program will be targeted in areas where air quality issues are significant. Although NHESP should reduce emissions and pollution by increasing load during hours where renewables are available as a marginal energy resource, reducing load during on-peak hours when natural gas peaker plants are likely operating, and reducing dependence upon diesel generators, SCE does not currently plan to specifically target NHESP adoption in areas with significant air quality issues. SCE plans to conduct post-installation measurements that should provide data on emission and pollution reduction.

#### **5. NHESP Target GHG Reduction Goals**

The Energy Division asked SCE to provide a target GHG emissions reduction goal for the NHESP and/or a method to measure the impact of the program on current GHG emissions. SCE proposes to measure the impact of the pilot on GHG emissions post-installation. A suitable methodology to use at that time can be found in the 2018 SGIP Energy Storage Impact Evaluation Report.<sup>5</sup>

If SCE were to apply the 2018 report's methods prior to NHESP installation, then the GHG impact of an energy storage system is the sum product of charge/discharge profiles and the marginal grid emissions rate. Using this approach, modeling that SCE conducted demonstrates that NHESP will produce first-year GHG emissions reductions of approximately 1340 metric tons of CO<sub>2</sub>. To arrive at this figure, SCE modeled the dispatch of a 10 kWh/5kW residential energy storage system

---

<sup>4</sup> [https://www.epa.gov/sites/production/files/2018-03/documents/emission-factors\\_mar\\_2018\\_0.pdf](https://www.epa.gov/sites/production/files/2018-03/documents/emission-factors_mar_2018_0.pdf)

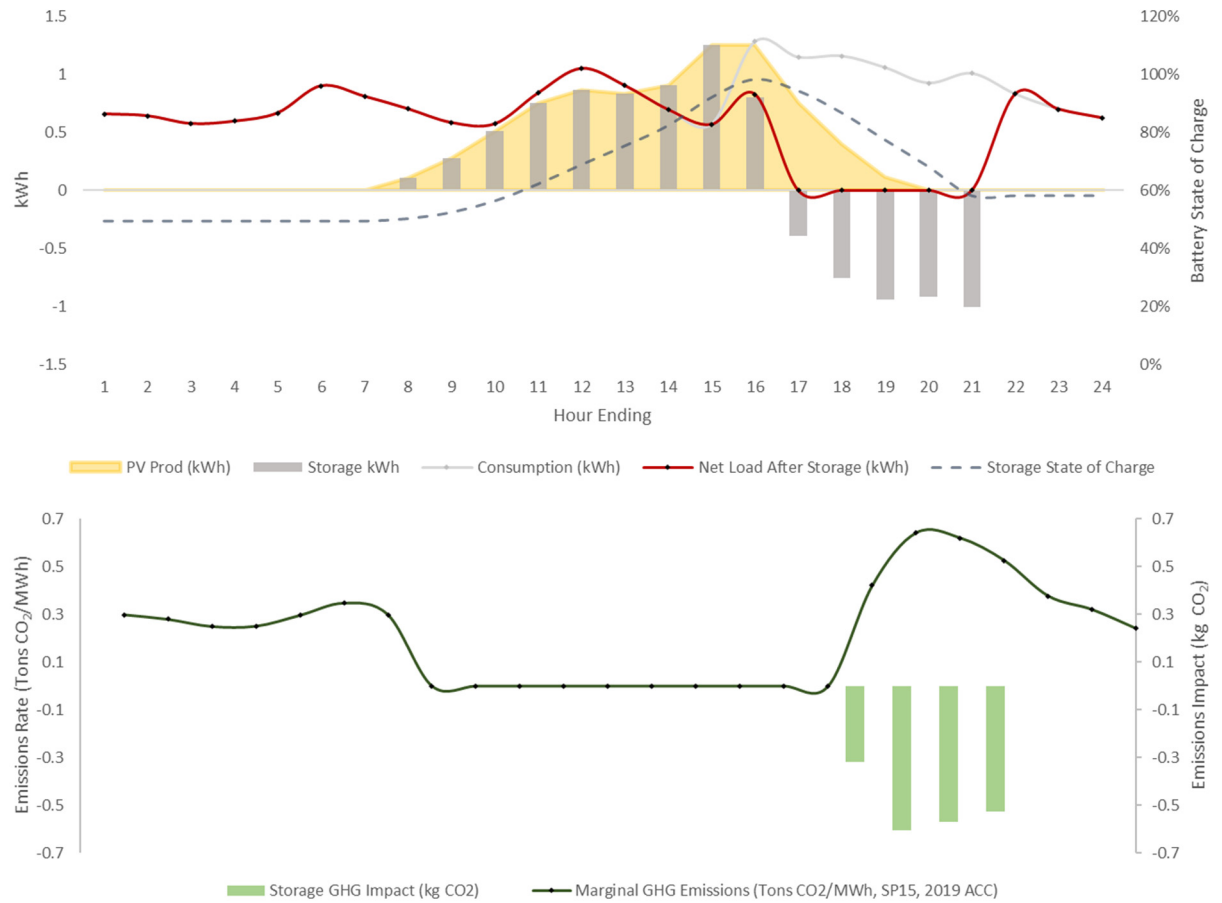
<sup>5</sup> [https://www.cpuc.ca.gov/uploadedFiles/CPUC\\_Public\\_Website/Content/Utilities\\_and\\_Industries/Energy/Energy\\_Programs/Demand\\_Side\\_Management/Customer\\_Gen\\_and\\_Storage/SGIP%20Advanced%20Energy%20Storage%20Impact%20Evaluation.pdf](https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Utilities_and_Industries/Energy/Energy_Programs/Demand_Side_Management/Customer_Gen_and_Storage/SGIP%20Advanced%20Energy%20Storage%20Impact%20Evaluation.pdf)



1 using representative load data and solar photovoltaic (PV) data. SCE assumed that a 10 kWh / 5 kW  
2 energy storage system: (1) operates within the entire 10 kWh / 5 kW range (*i.e.*, no minimum state of  
3 charge); (2) has a round-trip efficiency (RTE) of 78 percent, which is the average residential energy  
4 storage RTE observed in the SGIP Energy Storage Impact Evaluation Report; (3) is not allowed to  
5 export energy while it is discharging; and (4) is limited to only charging from the solar PV while  
6 discharging between 4 p.m. and 9 p.m. every day, consistent with current understanding of the behavior  
7 of energy storage systems performing time-of-use arbitrage.

8           The energy storage charge/discharge profile produced by modeling with these  
9 assumptions was consistent with the SP 15 marginal emissions rate from the CPUC 2019 Avoided Cost  
10 Calculator. Figure II-1 provides an illustration of a single day of energy storage charge/discharge  
11 behavior based on the assumptions listed above. The energy storage begins to charge during the hour  
12 ending 8 a.m. as PV production begins. Because the energy storage system is absorbing all the PV  
13 production, the customer's net load is equal to the consumption. During hour ending 16 (4 p.m.) the  
14 energy storage system has reached full capacity; therefore, charging is slightly less than full PV output.  
15 The following hour, the energy storage system begins to discharge in order to zero-out the net load, but  
16 the export constraint prevents the system from discharging at its full rated capacity (5 kW). Discharge  
17 continues in this manner until hour ending 21 (9 PM), after which point the energy storage system  
18 remains idle consistent with TOU-arbitrage findings until PV production resumes the following  
19 morning.

**Figure II-1**  
**Representative Output From Energy Storage Modeling**



The lower half of Figure II-1 shows the greenhouse gas emissions associated with this modeled energy storage system. The solid green line shows the marginal emissions rate. During this spring day the avoided cost calculator indicates mid-day renewable curtailment therefore the marginal emissions rate is zero. This period aligns with the storage charging; therefore, the energy storage system generates zero greenhouse gas emissions while charging. Marginal emissions rates are non-zero during discharge, resulting in a reduction of 2.03 kg of CO<sub>2</sub> during the day.

Based on the complete analysis of 8,760 hours, SCE finds that a single 10 kWh energy storage system could reduce GHG emissions by approximately 536 kg CO<sub>2</sub>/year. Extrapolating this

1 estimate to the proposed 12.5 MW deployment target, first-year GHG emissions reductions would total  
2 approximately 1,340 Metric Tons of CO<sub>2</sub>. Total GHG emissions reductions would depend on the useful  
3 life of the energy storage system.

4 **6. Assumptions Relied Upon for NHESP Target MW Capacity and Customer Figures**

5 The Energy Division asked SCE to provide an explanation of assumptions used to arrive  
6 at the proposed NHESP target MW capacity and customer figures. SCE's stated target of 12.5 MW  
7 assumes participation of approximately 2,581 homes,<sup>6</sup> with 143 of those homes utilizing NHESP's  
8 affordable housing incentive budget. SCE adopted these assumptions largely based on observations of  
9 existing energy storage deployment in SGIP.

10 For NHESP's capacity target, SCE assumed use of a single system (with 5 kW charge-  
11 discharge capacity) per household. Based on SGIP installation observation, current residential industry  
12 installation has largely centered on popular LG or Tesla battery models available in the market today.  
13 SCE's selection of a representative 5 kW maximum capacity system per household is based on publicly  
14 available<sup>7</sup> 2019 residential SGIP installation and reservation data for SCE in which the median capacity  
15 identified per residential project is 5 kW. SCE's representative battery selection is not intended to limit  
16 battery manufacturer/model participation in NHESP.

17 SCE also assumed a simple distribution of one such battery per household. SGIP's  
18 residential data for 2019 indicating a median capacity of 5 kW per project provided a strong indication  
19 of current installation practices aligning with common battery models in the marketplace. There was a  
20 dearth of data, however, for common battery use in multifamily applications. This lack of data  
21 combined with the wide variety of multi-family project build-outs (affordable housing or otherwise)  
22 means that SCE did not find any trends that would indicate strong reasoning for any battery distribution  
23 other than the simple distribution approach selected for building a capacity target. Multifamily

---

<sup>6</sup> SCE-01, p. 29.

<sup>7</sup> <https://www.selfgenca.com/report/public/>

1 participation (both affordable and otherwise) in NHESP is expected to offer further insights into useful  
2 market trends.

3 SCE's incentive rates that inform NHESP participation and capacity are designed to tie to  
4 forecasted SGIP incentive rates. This pilot incentive design is intended to act as a safeguard that ensures  
5 NHESP funds are used in a manner that is tied to best available market indications for battery incentives.  
6 Specifically, SCE's NHESP incentive rates are intended to operate at \$0.135/Wh for market and mixed  
7 housing projects and \$0.765/Wh for affordable housing projects.

#### 8 **7. Estimated Target for Multifamily and Single-Family Homes**

9 The Energy Division asked SCE to provide an estimate of the total number of target units  
10 including multifamily and single-family homes. As explained in the previous section, SCE estimates a  
11 total of 2,581 homes will participate in NHESP. Of that total, SCE expects 2,438 units to participate in  
12 the market or mixed rate housing incentive and 143 units to participate in the affordable housing  
13 incentive budget.

14 The overall diversity of home sizes, types, battery applications, energy usage needs, and more  
15 helps underscore the challenges of identifying in advance capacity and participant targets for a battery  
16 incentive program. SGIP, for example, does not rely on forecasting targets. NHESP faces forecasting  
17 challenges for identical reasons, compounded by the newness of California's PV requirements in the  
18 construction marketplace.

#### 19 **8. Bill Savings for NHESP Participants**

20 The Energy Division asked SCE to provide an illustration of the customer bill savings  
21 with the NHESP. SCE's illustration uses the same dispatch model discussed above, with the following  
22 three additional assumptions: (1) that without NHESP, the customer would still have solar PV and be  
23 served on SCE's default TOU-D-4-9PM rate<sup>8</sup>; (2) NHESP participants will also have installed energy  
24 storage but be served on SCE's TOU-D-PRIME rate; and (3) in both cases, the customer is in SCE's

---

8 <https://www.sce.com/residential/rates/Time-Of-Use-Residential-Rate-Plans>

Baseline Zone 5, the baseline is all-electric, and the customer is an SCE bundled customer (i.e., not served by a community choice aggregator (CCA)).

A prototypical customer in the baseline case (PV only, TOU-D-4-9PM) would pay an annual NEM bill of \$1,082.28 during the first twelve-month period, after accounting for all NEM credits/charges, non-bypassable charges, and minimum bill requirements. If this same customer were to also have energy storage on their solar system at the start of their first twelve-month billing period, they would reduce their bill over that timeframe to \$822.78 (assuming battery dispatch as described in the previous response on SCE TOU-D-PRIME rate). The difference in the two bill totals represents first-year bill savings of approximately \$259.50. Total lifetime bill savings would increase depending on the useful life of the energy storage system.

#### **9. Distribution Deferral Savings in Circuits with Capacity Constraints**

The Energy Division asked SCE to provide an explanation of the possible distribution grid deferment costs savings if NHESP targets circuits with capacity issues. SCE does not plan to specifically promote NHESP in areas with capacity constrained circuits, but proposes in its original testimony an incentive reservation preference for projects on circuits identified in SCE's Distribution Deferral Opportunity Report (DDOR). If there is not a waitlist for incentives, SCE will award incentives on a "first come, first serve" basis. Likewise, because SCE will not, through the NHESP, separately measure, manage, or operate residential energy storage based on individual circuit needs, the NHESP will not estimate costs savings on a circuit capacity basis. However, if any NHESP projects are deployed in a DDOR identified area, the NHESP team will inform relevant SCE procurement teams of location and availability so that the procurement team can investigate and determine whether SCE can use NHESP assets for distribution deferral.

As a pilot, NHESP will deploy resources as required within its budget to validate its hypotheses about incentive demand. Evaluation measurements will thus focus on factors that are important to piloting, testing, and demonstrating, including modeling how incentives influence demand and the soundness of the NHESP analytic conclusions about incentive demand across customers in different situations.

## 10. The Cost-Effectiveness Methodology for NHESP

The Energy Division asked SCE to provide an explanation of the proposed cost-effective methodology for the NHESP and explained that proposed cost-efficient evaluation could consider benefits to the entire system rather than just individual ratepayers, and that cost-effective evaluation measurements could consider avoided energy system capacity, avoided renewable portfolio standard procurement and ancillary services, and avoided distribution and transmission costs with NHESP.

SCE maintains that, as a pilot, NHESP's objectives should not be centered around cost-effectiveness expectations that would be maintained for a program. The data from this pilot can and should be used to inform cost-effective or cost-efficient parameters for a program in the future.<sup>9</sup> Current cost-effectiveness evaluation of SGIP, for example, does not focus on retrospective evaluation of that program, and emphasizes that behind-the-meter storage cost-effectiveness valuation is "highly variable."<sup>10</sup>

If SCE were to use the 2019 Avoided Cost Calculator (ACC) to identify ratepayer benefits associated with NHESP, the average levelized value of electricity is \$104.09 per MWh.<sup>11</sup> This average value increases to \$250/MWh for July, August, and September. By hour, as illustrated in Figure II-2, the average value increases dramatically from 4-9 p.m., illustrating the value in shifting load to off-peak hours.

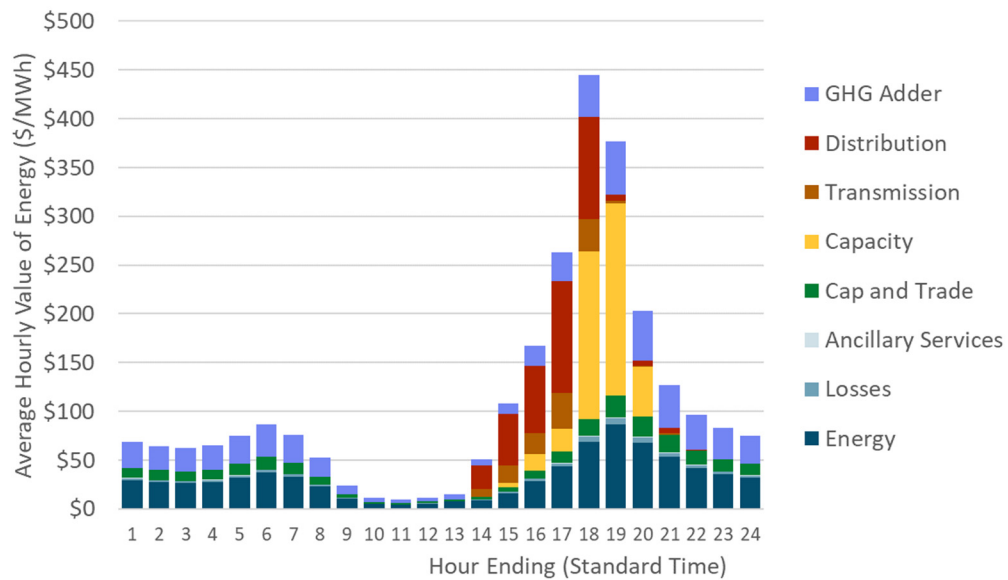
---

<sup>9</sup> If NHESP existed as part of a customer program, it would be assessed according to the Commission's Standard Practice Manual, which provides for four tests to evaluate energy saving investments -- the Total Resource Cost (TRC), Program Administrator Cost (PAC), Ratepayer Impact Measure (RIM), and Participant Cost Test (PCT)) -- which assess the costs and benefits of demand-side resource programs from different stakeholder perspectives, including participants and non-participants. The [2019 SGIP Energy Storage Cost-Effectiveness Evaluation](#) also provides examples of approaches to identifying cost-effectiveness for behind-the-meter energy storage applications.

<sup>10</sup> [2019 SGIP Energy Storage Cost-Effectiveness Evaluation, p. 1-5 and 1-6.](#)

<sup>11</sup> Using the 2019 Avoided Cost Calculator, v1b, 10-year levelized costs, assuming a ten-year useful life for NHESP batteries.

**Figure II-2**  
**2019 Avoided Cost Calculator Average Hourly Value of Energy**



Using the storage charging and discharging load shape described in section II.A.5 in the 2019 ACC, SCE calculated ratepayer benefits for each hour over the course of a year. The following table provides an example of how the ACC quantifies benefits per hour. SCE then multiplied those benefits with each hour of charge or discharge to identify an avoided cost for each hour of the year.

Example September 14 Benefits Calculation:

**Table II-1**  
**Hourly Levelized Cost of Electricity**

Date/Time Stamp	Total Avoided Cost per Hour (\$/MWh)	MWh charge / discharge	Avoided Cost per Hour*
9/14/2020 6:00	\$89.99	-	\$0.00
9/14/2020 7:00	\$70.52	0.00004	\$0.00
9/14/2020 8:00	\$0.00	0.00025	\$0.00
9/14/2020 9:00	\$0.00	0.00054	\$0.00
9/14/2020 10:00	\$0.00	0.00082	\$0.00
9/14/2020 11:00	\$0.01	0.0012	\$0.00
9/14/2020 12:00	\$10.61	0.00156	\$0.02
9/14/2020 13:00	\$25.40	0.0021	\$0.05
9/14/2020 14:00	\$204.95	0.00065	\$0.13
9/14/2020 15:00	\$499.36	0.00014	\$0.07
9/14/2020 16:00	\$608.41	-0.00044	(\$0.27)
9/14/2020 17:00	\$5,062.48	-0.00094	(\$4.74)
9/14/2020 18:00	\$3,748.49	-0.00111	(\$4.15)
9/14/2020 19:00	\$884.47	-0.00103	(\$0.91)
9/14/2020 20:00	\$120.23	-0.00096	(\$0.12)
9/14/2020 21:00	\$97.99	-	\$0.00
*Negative Avoided Cost is positive ratepayer savings/benefits.			

The sum for one year of avoided cost benefits per hour is almost \$456.93. The per-unit benefit if assuming a ten-year useful life for energy storage is \$4,569.27. Total ratepayer benefits over ten years for all 2,581 participating units in SCE's forecast rounds to \$11,793,298. Based on the pilot's cost of \$5 million, NHESP is projected to have a Benefit / Cost Ratio of 2.36.

The above calculations identified in the avoided cost calculator are for a representative climate zone in SCE's service area<sup>12</sup>. SCE's findings are inclusive of values for avoided energy and line loss costs, avoided system capacity and ancillary service costs, avoided distribution and transmission costs, and a GHG cap-and-trade and adder cost designed to also capture the cost of avoiding renewable portfolio standard procurement.

<sup>12</sup> SCE Climate Zone 10, chosen because it is one of SCE's top climate zones by population.



1                   **11.     Cost and Assumption Comparisons Between NHESP and SGIP**

2                   The Energy Division asked SCE to provide an explanation of the cost comparison  
3 between the NHESP and SGIP and confirm that SCE is using similar assumptions as SGIP to arrive at  
4 its \$340/kW energy storage costs.

5                   SCE stresses that the narrow cost comparison between the forecasted NHESP costs and  
6 SGIP costs that SCE provided in its initial testimony only compares the incentive dollar cost per kW of  
7 capacity. SCE's \$340/kW figure for NHESP is based on the assumptions about installation plus  
8 incentive rates that SCE used to allocate its incentive budget, rounded down when needed to ensure  
9 whole-unit installation. To arrive at the SGIP \$588/kW figure, SCE identified total incentive spend and  
10 capacity for 2019 residential projects in its service area that had either been designated as being "paid"  
11 or "reserved" as of February 27, 2020. SGIP data was gathered through the program's real-time public  
12 report service.<sup>13</sup>

13                   **12.     NHESP Energy Storage Sizing Justification**

14                   The Energy Division asked SCE to provide a justification for the proposed NHESP  
15 energy storage size, noting that the size of SGIP energy storage projects is tied to the estimated peak  
16 load of the SGIP customer. As discussed above, SCE examined readily available and commonly  
17 installed energy storage battery models for residential applications in SGIP to identify a median battery  
18 capacity value. This value was then used for NHESP forecast requirements related to target capacity,  
19 budget, and participant count. SCE is not aware of an installer or manufacturer that offers highly  
20 customizable models to target specific customer load needs. Rather, they manufacture one-size, easily  
21 stackable modules to reduce production and installation costs.

22                   **B.     Conformity with D.19-06-032 Ordering Paragraphs & Appendix A**

23                   **1.     NHESP Support for PSPS Down Protocols and Fire Threat Resiliency**

24                   The Energy Division asked SCE to provide an explanation of how proposed energy  
25 storage projects could support utility PSPS down protocols and how the location of proposed projects

---

<sup>13</sup> <https://www.selfgenca.com/report/public/>

intersects with the CPUC Fire-Threat Map and could provide additional resiliency value to the electric distribution system. Although SCE disagrees that Appendix A of D.19-06-032 is applicable to the AB 2868 customer programs, SCE addresses the query. SCE's original NHESP testimony does not propose to offer elevated incentive rates or preference for energy storage installations in homes located in CPUC-designated Tier 2 or Tier 3 fire zones. NHESP systems that are located in high-fire risk areas are likely to offer resiliency benefits to individual customer projects via combined solar and storage systems managed by a control system that has capabilities to help support continued operation of electrical appliances, select medical equipment, or other needs during outages. Broader electric distribution system benefits are likely to be limited by system configuration and size. For example, NHESP is not designed to be a pilot to promote pairing of energy storage systems with a community solar array. Also, SCE expects outcomes emerging from the CPUC's Microgrid and Resiliency Strategies proceeding<sup>14</sup> to establish opportunities under which microgrid controllers can be added to energy storage technology to potentially offer meaningful resiliency benefits.

**C. Questions Regarding AB 2514**

The Energy Division characterized some of its questions as relating to AB 2514. AB 2514, however, does not apply to SCE's AB 2868 behind-the-meter customer programs. This testimony addresses factual, not legal, matters. SCE will address any legal issues regarding the relevance, if any, of AB 2514 to NHESP in briefing.

**1. Grid Optimization**

The Energy Division asked SCE to provide details on how the NHESP incentive will target projects that promote optimal grid management, noting that SCE could target the program where there are capacity issues or provide an analysis of peak MW reduction with the program.

Setting aside that any such requirement of AB 2514 is not applicable to SCE's AB 2868 NHESP proposal, in general, the deployment of any reliable and available residential energy storage has the potential to promote grid management. Specifically to NHESP assets, SCE will require all systems

---

<sup>14</sup> Rulemaking 19-09-009.

1 to have communication protocols that will enable them to become part of pooled grid assets in the  
2 future. That, however, is not the present focus of the NHESP (or at least something that can be fully  
3 explored and implemented in the timeline proposed for this pilot). The immediate objective is to  
4 incentivize new construction energy storage deployment. SCE thus intends to use the pilot to engage the  
5 builder community, and pilot design is built around distinctions among market, mixed, and affordable  
6 housing developers.

7 Similarly, SCE does not intend NHESP to mitigate capacity constraints, which typically  
8 would require a large concentration of energy storage deployment. The extent to which NHESP  
9 installations can address circuit capacity issues remains unknown given expected variation in individual  
10 circuit needs, concentration of energy storage installs, and customer participation in circuit-level grid  
11 management activities. Furthermore, NHESP does not propose to offer an incentive for utility control of  
12 batteries.

13 Regardless, at an individual participant level, the addition of storage paired with solar as  
14 proposed in NHESP has the potential to provide meaningful household-level optimization contributions,  
15 including to peak capacity and outage management backup benefits. SCE expects to use NHESP  
16 participants' energy usage data to better understand household-level optimization to inform future SCE  
17 pilots and programs.

## 18 **2. Contribution to Reliability Needs**

19 The Energy Division asked SCE to provide more specifics on the stated "outage  
20 management backup benefits"<sup>15</sup> from the program observing that the NHESP could prioritize circuits  
21 with high rates of outages.

22 As noted above, "circuit prioritization" is a requirement of AB 2514, thus it is not  
23 applicable to the NHESP. Regardless, in the event of an outage, these systems, irrespective of where  
24 they are located, will be configured to have battery capacity reserved for use during an outage.  
25 Specifically, this reserved capacity can be used to provide backup power to critical home appliances

---

<sup>15</sup> SCE 2020 App, p.23.

1 such as, but not limited to, medical equipment, lighting, refrigeration, internet router, garage door, fans,  
2 and smart phone charging.

3 With regard to circuits with high outage rates and prioritizing them for NHESP  
4 incentives, NHESP will offer an incentive reservation preference to projects on circuits identified in  
5 SCE's DDOR if there is a waitlist for funding. Absent a waitlist, SCE will award incentives on a first  
6 come, first serve basis. If any NHESP projects are deployed in a DDOR identified area, the NHESP  
7 team will inform SCE's procurement team of location and availability so SCE's procurement team can  
8 investigate and determine if NHESP assets could be utilized as part of solutions proposed to design and  
9 deliver to SCE.

### 10 **3. Deferral of Transmission and Distribution Upgrades**

11 The Energy Division asked SCE to provide details on the possible targeted circuits based  
12 on SCE's last DDOR to achieve greater program benefits such as distribution infrastructure deferral or  
13 deferred or avoided hosting capacity upgrades to the distribution system.<sup>16</sup> SCE's DDOR is published in  
14 August of each year, so new reports are likely to be released during NHESP implementation. These  
15 reports may outline additional areas of distributed energy resource deployment need. As a result, if  
16 NHESP projects are deployed in a DDOR identified area, the NHESP team will inform SCE's  
17 procurement team of new assets that may be used to help distribution infrastructure deferral or deferred  
18 or avoided hosting capacity upgrades to the distribution system. SCE's procurement team will then be  
19 able to investigate if NHESP assets could be utilized as part of solutions proposed by solicitation  
20 participants or other industry activities.

### 21 **D. NHESP Coordination with Other Programs**

#### 22 **1. NHESP Incentives for MASH and SOMAH Customers**

23 The Energy Division asked SCE to provide SCE's approach to addressing issues with  
24 solar installed in-front-of-the-meter (IFOM) if the NHESP will provide incentives to the multifamily  
25 affordable solar home (MASH) and solar on Multifamily affordable housing (SOMAH) programs,

---

<sup>16</sup> Protest of The Utility Reform Network (TURN), p. 4.

1 noting that these programs require solar be installed IFOM, creating a concern that energy storage  
2 installed behind-the-meter (BTM) may not be able to charge on solar during an outage.

3 NHESP is not applicable to MASH and SOMAH programs because NHESP is a new  
4 construction program for buildings that are not yet occupied.

## 5 **2. Coordination with Other CPUC Programs Incentivizing All Electrical Construction**

6 The Energy Division asked SCE to provide a narrative on the expected coordination with  
7 other CPUC programs incentivizing all electric construction. For example, SB 1477's BUILD program,  
8 SCE's proposed Energy Savings Assistance (ESA) Clean Energy Homes Programs, and the California  
9 Advanced Homes Program (CAHP).<sup>17</sup>

10 In its original testimony, SCE stated that its NHESP proposal is not intended to limit developer  
11 participation in other new construction programs.<sup>18</sup> SCE developed NHESP in coordination with all  
12 identifiable new construction developments underway within workstreams and/or proceedings  
13 associated with potential new SB 1477 BUILD, ESA Clean Energy Homes, and CAHP programs. The  
14 timing of various proceeding activities may affect the potential for layering various program incentives.  
15 SCE intends to continue to coordinate activities, monitor incentive layering potential, and seek  
16 opportunities to market incentives together to housing developers wherever possible.

## 17 **III.**

### 18 **SMART HEAT PUMP WATER HEATER PILOT PROGRAM**

#### 19 **A. Program Overview and Objectives**

20 As described in SCE's direct testimony, SCE-01, the goal of SCE's proposed Smart Heat Pump  
21 Water Heater Pilot Program (SHPWHP) – a BTM thermal storage program-- is to encourage participants  
22 to reduce or eliminate hot water heater load during peak evening hours. By shifting water heating load  
23 away from these peak usage hours, the smart water heaters and controllers can effectively “store” pre-

---

<sup>17</sup> The Building Initiative for Low-Emissions Development (BUILD) program was adopted in D.20-03-027. In SCE's Energy Savings Assistance Application 19-11-004 \$21 million Clean Energy Homes Pilot program is proposed. In the Energy Efficiency proceeding R. 13-11-005 Pacific Gas & Electric has issued a Request for Proposal for the design of a statewide California Advanced Home Upgrade program.

<sup>18</sup> SCE testimony, p. 25.

1 heated water as thermal energy and provide hot water during peak usage hours without increasing  
2 demand during times when there is high demand on the grid. The SHPWHP incentives will allow  
3 customers with electric resistance and heat pump water heaters to switch to smart water heaters by  
4 adding control and communications equipment. By deploying approximately 4.76 MW of BTM thermal  
5 storage by 2027 via existing electric resistance and new electric HPWHs, the SHPWHP will enhance  
6 grid management, mitigate negative environmental impacts by reducing residential and commercial  
7 GHG emissions, reduce participating customers' energy bills over the useful life of the storage device,  
8 shift or reduce distribution grid capacity need, and avoid electricity costs, due to increased use of low-  
9 cost mid-day generation.

10 Controllable electric water heaters<sup>19</sup> enhance grid management because they are flexible as to  
11 when they draw power from the grid, the draw time from the grid can be strategically controlled without  
12 any disruption to the customer at times of the day when power is cheaper and cleaner (e.g., mid-day  
13 when solar power is available or the middle of the night when wind generation is available), and the  
14 device can serve as thermal storage of energy supplied at other times of the day.<sup>20</sup>

15 The Energy Division asked SCE to explain its control strategies. For the SHWHP, SCE  
16 anticipates utilizing a “Load-Up & Shed” control strategy to take advantage of beneficial time-of-use  
17 (TOU) rates. More specifically, the strategy is to “load-up” or heat the water during off-peak hours  
18 when it would normally not operate, and “shed” or drop the water heater setpoint during peak hours.<sup>21</sup>  
19 Pre-heating water during off-peak periods enables hot water to be available for use at all hours of the

---

<sup>19</sup> The Energy Division noted that the term electric water heaters are used throughout the application and asked if this term applies to both existing electric resistance and existing heat pump water heaters, or just one of these types. When used, the term “electric water heaters” refers in general to both electric resistance and heat pump water heaters. SCE clarifies that the terms “electric resistance” or “heat pump” are used when referring to a specific technology.

<sup>20</sup> Beneficial Electrification of Water Heating,  
<https://www.raponline.org/knowledge-center/beneficial-electrification-of-water-heating/>

<sup>21</sup> Heat Pump Water Heater Electric Load Shifting: A Modeling Study, Ecotope Consulting Research Design; available at:  
[https://ecotope-publications-database.ecotope.com/2018\\_001\\_HPWHLoadShiftingModelingStudy.pdf](https://ecotope-publications-database.ecotope.com/2018_001_HPWHLoadShiftingModelingStudy.pdf)

1 day, including peak periods, without the need for electricity consumption during the more expensive  
2 peak periods.

3 SCE does not intend for the smart water heaters enrolled in the program to participate in the  
4 CAISO market. However, data collection from the field is necessary to better understand if/how this  
5 technology could, at some point, be bid into the CAISO market. CAISO and Resource Adequacy (RA)  
6 rules need to be tested to see if smart water heaters are appropriate to participate in Demand Response.

7 **B. Amendment of the Original Proposal to Eliminate the Equipment Incentive**<sup>22</sup>

8 SCE's direct testimony, served on March 2, 2020, contained a proposal for the SHPWHP that  
9 included incentives for customers to replace existing propane-based or natural gas water heaters with  
10 heat pump water heaters. The purpose of the proposed incentives was to close the funding gap left by  
11 Energy Efficiency (EE) programs so that customers can realize the additional benefits of a smart or grid-  
12 integrated water heater. SCE has since determined that additional equipment incentives are duplicative  
13 and unnecessary given the number of heat pump water heater (HPWH) incentives that will be available  
14 when the SHPWHP launches, such as the incentives offered through SGIP, TECH Initiative (SB1477),  
15 2021-2026 SCE Energy Savings Assistance (ESA) Program, and Building Electrification Pilot. This  
16 testimony amends SCE's proposed SHPWHP so that it will add value and complement, rather than  
17 duplicate other HPWH programs.

18 **C. Proposed Incentives and Incentive Structure**

19 The SHPWHP will offer financial incentives to customers who are willing to shift their  
20 electricity consumption to non-peak hours. SCE will offer customer incentives for the installation of

---

<sup>22</sup> The Energy Division had asked SCE several questions that are now moot given the amended testimony that removes this incentive. The mooted questions are summarized as follows:

- (1) Provide an explanation of the potential costs and benefits of enabling larger SHPWH replacements.
- (2) If SCE intends to apply dual baselines to the retirements, provide an estimated SHPWH program only replacement incentive and an additional program (*i.e.*, TECH, EE) replacement incentive level.
- (3) Explain if the implementation budget specifically excludes natural gas water heaters.
- (4) Explain how and which energy efficiency savings would be claimed through this program.

1 control and communication equipment to electric water heaters<sup>23</sup> to provide thermal storage. SCE will  
2 also use pay-for-performance (P4P) incentives to encourage customers to limit water heating to off-peak  
3 hours and reduce or eliminate water heating during peak hours.

4 The Energy Division asked SCE to explain the incentive structure, how it will be calculated, the  
5 amount for residential and small business customers, if there will be an enrollment incentive, and if there  
6 will be an ongoing participation incentive like PG&E's WatterSaver program. Final P4P incentive  
7 structure and levels will be determined upon final program design and selection of program implementer  
8 upon competitive solicitation process. For planning and budgetary purposes, an ongoing annual P4P, or  
9 participation incentive of \$45 per participant is being used with an average enrollment period of four  
10 years. This annual incentive is similar to what SCE offers in its Smart Energy Program. The average  
11 length of active enrollment under the Smart Energy Program is approximately 3.2 years with numerous  
12 customers still enrolled since its launch in 2015.

13 **D. Customer Eligibility and Conditions of Participation**

14 The Energy Division noted that SCE's Application proposes to provide homeowners with  
15 incentives and asked if homeowners also include multifamily properties and renters and, if yes, if the  
16 program would look to enroll existing central SHPWHs into the program. The Energy Division also  
17 asked if customers with propane or water heaters are eligible only in DACs or SCE's entire service  
18 territory like electric resistance water heaters.

19 All account holders, including homeowners, renters, and multifamily property owners/renters  
20 with an electric resistance or heat pump water heater will be eligible to participate in the SHPWHP and  
21 to receive the proposed P4P incentives. However, the program will prioritize low-income,<sup>24</sup> public

---

<sup>23</sup> The term electric water heaters refer to both electric resistance and electric heat pump water heaters.

<sup>24</sup> Low-income customers are defined as residential customers enrolled in the California Alternate Rates for Energy (CARE) program or the Family Electric Rate Assistance (FERA) program.



housing,<sup>25</sup> and residential and small business<sup>26</sup> customers who reside or operate in Disadvantaged Communities (DACs).

Approximately 40 percent of SCE's residential service accounts within DACs are on a low-income rate plan (e.g. CARE, FERA). To reach this large population of low-income customers, SCE plans to leverage HPWH direct install activities proposed under its 2021-2026 Energy Savings Assistance (ESA) application<sup>27</sup>. SCE anticipates setting aside a percentage of the budget for public sector and low income for the first 24 months and if not spent, SCE could shift budget to serve a larger percentage of market rate customers.

SCE is currently in the process of transitioning residential customers to TOU rate plans and expects to have this effort completed by Q1-2022, which is prior to the anticipated launch of the SHWHP. SCE expects that approximately 87 percent of eligible customers will migrate to a TOU rate plan, with the estimated 13 percent opting out. SCE will default customers to the lowest cost of either a TOU-D-4-9PM or TOU-D-5-8PM plan, based on their last 12 months of usage history, and allow customers to remain on any low income programs in which they are currently enrolled, such as CARE/FERA, DAC-GT, or DAC-CSGT. Customers can also use the SCE Rate Plan Comparison Tool<sup>28</sup> to ultimately select the best rate plan for their household. To participate in the program, SCE will require that participants be enrolled in a residential TOU rate plan if they have not already been defaulted to one.

Small business customers have already transitioned to a TOU (GS-1 or GS-2) rate plan, which is determined by their total monthly demand. By participating in the SHPWH, small business customers

---

<sup>25</sup> Public housing customers are residential customers who occupy affordable rental housing owned by a government authority. These customers have unique barriers to HPWH and smart control device technology adoption.

<sup>26</sup> Small business customers are defined as customers on an SCE commercial rate schedule that have a maximum demand less than 50 kW or usage less than 150,000 kWh per year.

<sup>27</sup> SCE has proposed to retrofit approximately 1,700-electric resistance water heaters and another 3,500-natural gas/propane water heaters with heat pump water heaters under the proposed ESA Tier 2 Retrofits and BE Pilot respectively.

<sup>28</sup> SCE Rate Plan Comparison Tool; available at:  
<https://www.sce.com/residential/rates/rate-plan-comparison-tool>

on GS-2 rates may be able to drop enough peak load to take advantage of the lower GS-1 rate, while existing GS-1 business customers can use the controls to help ensure they stay below the rate's required 20kW threshold.

As part of the proposal, SCE will develop educational materials to help customers better understand TOU rates and the load shifting benefits of the SHPWHP. SCE is also currently evaluating tools that analyze historic usage to determine the bill impacts of TOU rate schedules that are combined with shifting water heating load to off peak periods. These tools will further assist customers in making more informed decisions about their systems.

A recent statewide analysis by Energy and Environmental Economics (E3) assessed the impact of a flexible water heating schedule on residential consumer bills.<sup>29</sup> Table III-2 below shows the average annual consumer bill savings in SCE's service territory from a load shift water heating schedule compared to a regular water heating schedule.<sup>30</sup>

**Table III-2**  
***Average Annual Bill Savings from a Load Shift Water Heating Schedule***

Climate Zone	Vintage	Low-Rise Multifamily	Single Family
CZ06	78	\$43.14	\$66.37
	90	\$51.47	\$43.54
CZ09	78	\$28.37	\$47.87
	90	\$36.62	\$28.28
CZ10	78	\$48.97	\$82.53
	90	\$54.30	\$75.95
Average Bill Savings		\$43.81	\$57.42

<sup>29</sup> Energy +Environmental Economics, Residential Building Electrification in California, available at: [https://www.ethree.com/wp-content/uploads/2019/04/E3\\_Residential\\_Building\\_Electrification\\_in\\_California\\_April\\_2019.pdf](https://www.ethree.com/wp-content/uploads/2019/04/E3_Residential_Building_Electrification_in_California_April_2019.pdf)

<sup>30</sup> Energy +Environmental Economics, E3 Quantifies the Consumer and Emissions Impacts of Electrifying California Homes, available at: <https://www.ethree.com/e3-quantifies-the-consumer-and-emissions-impacts-of-electrifying-california-homes/>

1 **E. Program Budget and Customer Costs**

2 At Energy Division's request, SCE provides an estimated break down of residential and small  
3 business program enrollments in the program budget and customer costs sections below.

4 **1. Program Budget**

5 SCE will competitively solicit a third-party implementer and will submit final program  
6 targets and budget in a Tier 3 Advice Letter. SCE estimates it will have 17,000 customers on the  
7 SHPWH Program by 2027, with an approximate total budget of \$13.99 million, which is a reduction of  
8 approximately \$1M from SCE's initial budget estimates.<sup>31</sup> SCE anticipates most participants will be  
9 residential customers with approximately 2 to 5 percent of program enrollments from small business  
10 customers.

11 Table III-3 shows both the estimated program costs by year, and the budget estimates for  
12 implementing the program, including administration, marketing, and customer acquisition costs, as well  
13 as incentives for customers to participate in the program. This supplemental and amended testimony  
14 makes no changes to program administration or ME&O costs. Direct implementation<sup>32</sup> costs will  
15 change because SCE is eliminating the equipment incentive and costs associated with that element.

---

<sup>31</sup> The budget reduction is primarily driven by the amendment in SCE's proposals. SCE's budget no longer includes a financial incentive for the early replacement of aging electric resistance, propane, or natural gas water heaters.

<sup>32</sup> The Direct Implementation budget covers funding to be reserved for all direct costs associated with retrofitting water heaters with a smart control device, programming of the smart control device with a load-shifting protocol, and connecting the device to the platform of the provider supplying the load-shifting protocol to the customer appliance.

**Table III-3**  
**Annual Program Budget by Spend Category, 2021-2027**  
**(Thousands of Dollars)**

Budget Category	2022	2023	2024	2025	2026	2027	Amount
Program Administration	\$350	\$250	\$225	\$225	\$225	\$225	\$1,500
Marketing, Education & Outreach (ME&O)	\$400	\$200	\$100	\$100	\$100	\$100	\$1,000
Direct Implementation	\$581	\$1,744	\$1,744	\$1,600	\$1,454	\$1,309	\$8,433
Incentives	\$211	\$633	\$633	\$580	\$528	\$475	\$3,060
<b>Total</b>	<b>\$1,543</b>	<b>\$2,828</b>	<b>\$2,703</b>	<b>\$2,505</b>	<b>\$2,306</b>	<b>\$2,109</b>	<b>\$13,993</b>

## 2. Customer Costs

SCE does not anticipate any customer costs because the amended SHPWHP will no longer include an incentive for the installation costs of replacing propane or natural gas.

### F. Program Evaluation, Measurement & Verification Plan

The Energy Division asked SCE to provide an outline of a program evaluation proposal.

Based on the stated program objectives, the evaluation will:

- Assess the program's ability and relative success of shifting water heating load away from peak usage hours, including customer load and bill impacts.
- Examine approaches, methodologies and tools to best assess and calculate cost-effectiveness, as well as other expected rate payer benefits.
- Identify what conditions or criteria in terms of measures, pre-existing conditions of homes, appliances, and other factors provide the most viable or productive combinations of equipment and usage to deliver the desired peak load reduction.
- Profile if, how, and the extent to which the SHPWHP efforts have successfully complemented or added value to the implementation of programs offering heat pump incentives, or vice versa.
- Assess the extent to which the program intervention has increased customer knowledge and satisfaction with respect to effectively storing pre-heated water as thermal energy.

Each of the core objectives will be supported by several key research questions, including, but not necessarily limited to, the following:

- What approaches should be used to evaluate the performance of controlled water heaters to assess efficacy (GHG emission reductions, energy/demand impacts, pollutant reduction impacts and improved utilization of the transmission and distribution system)?
- How should the cost-effectiveness of controlled electric water heaters be analyzed?
- How many participants experienced reductions in their water heating energy costs?
- What can be learned from participants/contractors/stakeholders' feedback concerning program experience?
- What improvements can be made to the program design to improve service delivery, cost-effectiveness, and to address feedback?

Interim findings should be delivered at multiple stages of the program, with special focus on lessons learned and possible program modification to improve effectiveness.

The success of the SHPWHP will be measured against the stated program objectives. Following approval of the program and prior to implementation, SCE will develop a more refined evaluation plan that supports a viable assessment of the program including ongoing and new information acquired and necessary to execute the program.

The specific budget for the evaluation activities will be included in the overall program budget and depends on additional evaluation criteria that will be developed following approval of the program. The program evaluation is likely to cost approximately \$500,000 subject to modification as part of the scoping process.

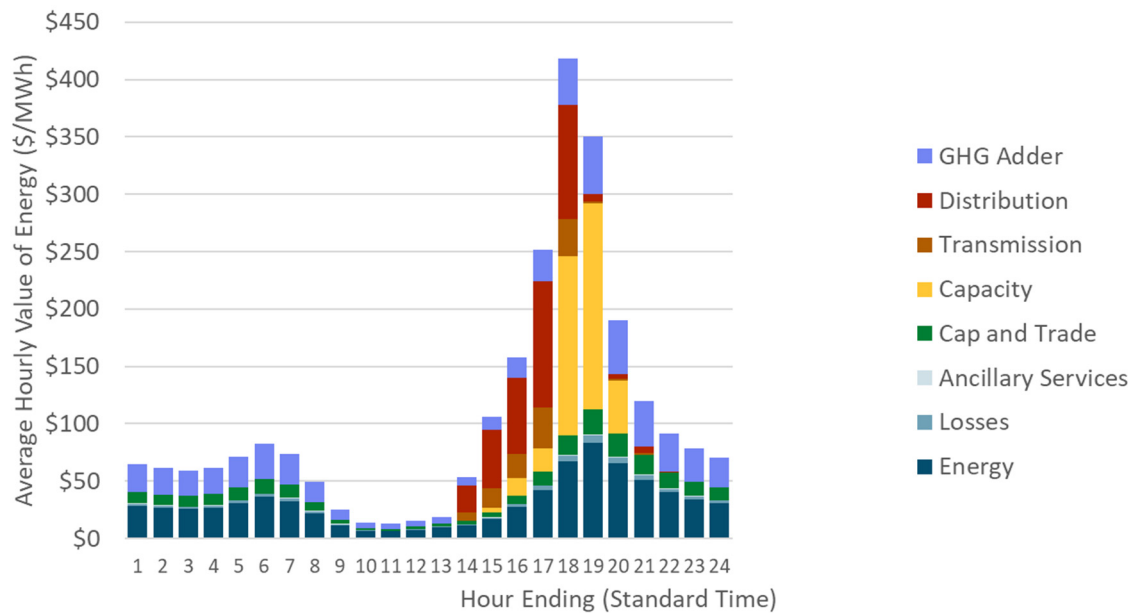
**G. AB 2868 Mandates and Goals**

**1. Ratepayer Benefits and Grid Optimization, Including Peak Reduction, Upgrade Deferral, and Renewable Integration**

The Energy Division asked SCE to provide an estimated ratepayer benefit value for reducing 5 MW by 2027. Until there is an approved tool for estimating this pilot's load shift Heat Pump Water ratepayer benefits, the 2019 Avoided Cost Calculator provides enough information for a simplified ratepayer benefits estimate. The average levelized value of electricity in the 2019 ACC is

\$104.09 per MWh.<sup>33</sup> The average value increases to more than \$250/MWh for July, August, and September. By hour, as illustrated in Figure III-3, the average value increases dramatically from 4-9 p.m. relative to the preceding 5 hours period, 11 a.m. – 4 p.m.

**Figure III-3**  
**2019 Avoided Cost Calculator Average Hourly Value of Energy**



Using the ACC, SCE can estimate the ratepayer benefit for the load-shift component of the pilot's Heat Pump Water Heaters. For every day, from the hours of 4-9 p.m., SCE will assume a 0.28 kW drop. SCE can then assume that demand load shifts to the 5 hours beforehand, 11 a.m. - 4 p.m., and calculate the ratepayer benefits from increasing load by 0.28 kW. The table below provides an example September 10 Load Shift Benefit Calculation:

<sup>33</sup> 2019 Avoided Cost Calculator v1b, SCE Climate Zone 10, 13-year levelization.

**Table III-4**  
**Hourly Levelized Cost of Electricity**

Date/Time Stamp	Total Avoided Cost per Hour (\$/MWh)	MWh load shift to before 4-9 p.m.	Avoided Cost per Hour*
9/10/2020 11:00	\$10.41	0.00028	\$0.00
9/10/2020 12:00	\$19.14	0.00028	\$0.01
9/10/2020 13:00	\$27.22	0.00028	\$0.01
9/10/2020 14:00	\$176.17	0.00028	\$0.05
9/10/2020 15:00	\$452.61	0.00028	\$0.13
9/10/2020 16:00	\$545.19	-0.00028	(\$0.15)
9/10/2020 17:00	\$4,602.77	-0.00028	(\$1.29)
9/10/2020 18:00	\$3,408.30	-0.00028	(\$0.95)
9/10/2020 19:00	\$797.58	-0.00028	(\$0.22)
9/10/2020 20:00	\$96.59	-0.00028	(\$0.03)
*Negative Avoided Cost is positive ratepayer savings/benefits.			

The sum of ratepayer benefits for one year is \$98 per control unit. Multiplied over the useful life of a Heat Pump Water Heater and its controls (13 years<sup>34</sup>), that equates to \$1,273 in load shift-related ratepayer benefits per unit. For the estimated 17,000 participating units, that's \$21,643,374 in total ratepayer benefits for 4,760 kW, or 4.76 MW.

For an even 5 MW and cutting off the lifecycle benefits at 2027, instead of over the full lifecycle of the units, still provides \$10,492,909 in ratepayer benefits.

## **2. Reducing Distribution System Upgrades Through Load Shifting**

The Energy Division asked SCE if it intends to study reducing distribution system upgrades through load shifting as a feature of the program to inform procurement through the Distribution Investment Deferral Framework. Households that convert from a gas or propane water heater to a heat pump water heater will increase their *electrical* consumption, however by participating in the SHPWHP and adding smart controls they can “shift” electrical load to off peak hours can make this increased load beneficial rather than detrimental. The 2019 ACC lists 28 distinct hours when

<sup>34</sup> Mahone, Amber, et al. Residential Building Electrification in California. Energy and Environmental Economics, Inc., Apr. 2019. [https://www.ethree.com/wp-content/uploads/2019/04/E3\\_Residential\\_Building\\_Electrification\\_in\\_California\\_April\\_2019.pdf](https://www.ethree.com/wp-content/uploads/2019/04/E3_Residential_Building_Electrification_in_California_April_2019.pdf)

1 distribution avoided costs are non-zero during July and August. Loads shifted from these 28 hours to  
2 the remaining hours with zero distribution avoided cost value benefits the distribution system.

### 3 **3. Reduction of Petroleum Use**

4 The Energy Division asked SCE to provide an estimated reduction in petroleum use due  
5 to the proposed SHPWH program, explaining that the estimate can be based on the number of natural  
6 gas/propane water heaters replaced and natural gas saved through load shifting. SCE expects a HPWH  
7 without smart controls to burn 10.3 MMBTU per year of natural gas, while a controlled SHPWH will  
8 consume 11.3 MMBTU per year of natural gas. SCE thus expects the combined 17,000 controlled  
9 SHPWH to save 17,000 MMBTU of natural gas per year.<sup>35</sup>

### 10 **4. Air Quality Standards and Reducing Pollution**

11 The Energy Division asked SCE to provide a narrative on ways that the proposed  
12 SHPWH program will meet the air quality mandate, indicating that the program could target areas with  
13 air quality issues and/or propose methods to measure the impact of the program on air quality. It also  
14 asked SCE to provide estimated reductions in criteria air pollutants from load shifting activities that will  
15 occur with the program.

16 Controlled electric water heaters enable load management of hot water storage and the  
17 rate of hot water use. More importantly, they allow for flexible water heating load to align with the  
18 availability of no/low-emission, clean, renewable solar energy during the day. The SHPWH will also  
19 make a concentrated effort to reach customers in DACs that are disproportionately burdened by, and  
20 vulnerable to, multiple sources of pollution as identified by California Environmental Protection Agency  
21 (CalEPA) Version 3.0 of the California Communities Environmental Health Screening Tool  
22 (CalEnviroScreen).

---

<sup>35</sup> Based on 2017 ACC emissions and load shapes from SGIP HPWH calculator by Delforge *et al.* using results from Kruis, N., Wilcox, B. Lutz, *California Residential Domestic Hot Water Draw Profile Selection Methodology* (May 18, 2016) available at: [www.bwilcox.com/BEES/docs/Kruis%20-%20Dhw%20Analysis%205.docx](http://www.bwilcox.com/BEES/docs/Kruis%20-%20Dhw%20Analysis%205.docx) and Brockway A., Delforge P., *Emissions Reduction Potential from Electric Heat Pumps in California Homes*, The Electricity Journal 31 (2018).



1 Measuring the impact on air quality starts with determining how emissions are reduced  
2 by the shifting water heater load. For ex-post evaluation, a sample of controlled equipment would likely  
3 be assessed to determine actual emissions as compared to baseline emissions (from uncontrolled  
4 equipment). The difference between the evaluated emissions and the estimated baseline emissions that  
5 would have occurred without the program would then be the emissions impact from the program.

6 Methodology and assumptions need to be developed and reviewed to appropriately value  
7 the emissions reduction potential of demand flexibility of water heaters. The proposed evaluation plan  
8 aims to examine approaches, methodologies and tools to best assess and calculate reductions in criteria  
9 air pollutants.

## 10 **5. Reducing GHG Emissions**

11 The Energy Division asked SCE to provide estimated GHG emissions reductions for the  
12 combined appliance replacement<sup>36</sup> and load shifting activities that will occur with the program.

- 13 • An uncontrolled HPWH in SCE territory might be expected to consume nearly 1,300  
14 kWh and increase GHG emissions by 0.44 Tons of CO<sub>2</sub> for one year.<sup>37</sup>
- 15 • A HPWH controlled to pre heat water in advance of a 4PM to 9M peak TOU period  
16 would increase consumption to 1,450 kWh but due to more optimal timing of  
17 emissions reduce annual grid emissions by over 10 percent to 0.41 Tons of CO<sub>2</sub>.
- 18 • Each controlled HPWH saves 0.03 Tons of CO<sub>2</sub> compared to an uncontrolled heat  
19 pump water. For the 17,000 controlled units in this program, the total savings equal  
20 510 Tons of CO<sub>2</sub>.

---

<sup>36</sup> SCE does not address this aspect of the question because it is not claiming benefits from equipment replacement.

<sup>37</sup> Based on 2019 ACC emissions and load shapes from SGIP HPWH calculator by Delforge et al using results from Kruis, N., Wilcox, B. Lutz, California Residential Domestic Hot Water Draw Profile Selection Methodology. May 18, 2016 (<http://www.bwilcox.com/BEES/docs/Kruis%20-%20Dhw%20Analysis%205.docx>) and Brockway A., Delforge P., Emissions Reduction Potential from Electric Heat Pumps in California Homes, The Electricity Journal 31 (2018).

## 6. Cost-Effectiveness

The Energy Division asked SCE to propose a cost-effectiveness metric for the program, explaining that cost-effectiveness evaluation could and should consider all program benefits in alignment with the goals of AB 2868 including: achieving ratepayer benefits, reducing dependence on petroleum, meeting air quality standards, and reducing GHG emissions, and instructing SCE to consider:

- avoided utility marginal costs savings achieved through energy efficiency upgrades;
- avoided utility marginal costs savings achieved through load shifting;
- overall customer bill savings from replacing electric resistance, natural gas and propane water heaters with HPWHs;
- the value of demand response capacity provided by the 5 MW;
- avoided criteria air pollution from load shifting;
- avoided criteria air pollution from decreased petroleum usage;
- avoided GHG emissions from electric resistance, natural gas and propane water heaters with SHPWHs;
- avoided GHG emissions from load shifting; and
- any possible ancillary services benefits;

SCE proposes the following cost-effectiveness metric as an initial approach that includes some of the key benefits of the pilot, but looks to the evaluation for the final, comprehensive assessment.

### 1. **Benefits (Lifecycle):** \$31,325,384:

#### a. Ratepayer benefits (see previous question):

- i. Lifecycle: \$21,643,374
- ii. Up to 2027: \$10,492,909

#### b. Bill savings: \$9,682,010

- i. Lifecycle: The average annual bill savings are \$43.81 for low-rise multifamily and \$57.42 for single family. To be conservative for this initial analysis, SCE will use the lower \$43.81 bill savings.

Over the 13 years of useful life of a HPWH,<sup>38</sup> the lifecycle bill savings are \$569.53 per unit. For the 17,000 units in this pilot, the pilot's total bill savings are \$9,682,010.

ii. Up to 2027: For the bill savings just from 2021-2027 (6 years), the per unit total bill savings are \$262.86, and for the 17,000 units in this pilot, the pilot's total bill savings are \$4,468,620.

## 2. Costs: \$14,492,500

Because the program incentivizes the total cost of the controls, and includes additional P4P incentives and admin, marketing, and other utility costs, the cost of this pilot is the cost component for total resource cost (TRC) and the program administrator cost (PAC).

## 3. Benefit / Cost Ratio

- a. Over 13-year lifecycle of measures: 2.16 ( $\$31,325,384 / \$14,492,500$ )
- b. Over 6 years (assume 2021-2027): 1.03 (Ratepayer benefits of  $\$10,492,909 + \text{bill savings of } \$4,468,620 = \$14,961,529 / \$14,492,500$ )

## H. Bill Savings

The Energy Division asked SCE to provide an example of projected customer bill savings under each incentive option. SCE is amending its testimony to eliminate incentive option 1. SCE therefore refers to the P4P incentive customer eligibility and participation conditions discussed in III.D above.

## I. Compliance with Decision 19-06-032

### 1. Ordering Paragraph 9:

Ordering Paragraph 9 of D.19-06-032 encourages SCE "to include, in a future Application, considerations of how its proposed projects will allow for support of the heat pump water heater component of their San Joaquin Valley pilot projects as defined in D.18-12-015."<sup>39</sup> The Energy

---

<sup>38</sup> Mahone, Amber, et al. Residential Building Electrification in California. Energy and Environmental Economics, Inc. Apr. 2019. [https://www.ethree.com/wp-content/uploads/2019/04/E3\\_Residential\\_Building\\_Electrification\\_in\\_California\\_April\\_2019.pdf](https://www.ethree.com/wp-content/uploads/2019/04/E3_Residential_Building_Electrification_in_California_April_2019.pdf)

<sup>39</sup> D.19-06-032, p. 95.

1 Division asked SCE to refer to Advice Letter 3951-E-A and to explain how the approved program  
2 interacts with the projected SHPWH installations in the San Joaquin Valley pilot, and how the proposed  
3 SHPWH program is or is not appropriate participate in that pilot.

4 Participants of the San Joaquin Valley Pilots will be eligible to participate in the  
5 SHPWHP. However, there is currently no planned direct coordination or interaction with the SJV Pilots  
6 because SCE anticipates those projects will be completed by the time the SHPWHP is scheduled to  
7 begin deployment in late 2022.

## 8 **2. Ordering Paragraph 12**

9 Ordering Paragraph 12 provides that “[a]ny program or investment . . . pursuant to  
10 Assembly Bill 2868 that requires the participating customers to be on mandatory time of use rates must  
11 include in its implementation plan a clear explanation of what customer outreach the utility will conduct  
12 to ensure their customers understand how their rates will change and what the bill impact would have  
13 been based on historical usage.” The Energy Division asked SCE to provide which residential TOU rate  
14 would be the default for the program and if small business customers participate, the TOU rate to which  
15 those customers would default. The Energy Division additionally asked if residential and/or small and  
16 medium sized business customers would be able to participate in other TOU rates, other than the default  
17 TOU rate, to maximize customer bill savings, such as SCE’s TOU-Prime Rate.<sup>40</sup> SCE provided  
18 information that answers this question in section III.D above.

## 19 **J. D.19-06-032 Appendix A**

### 20 **1. Cost-Effectiveness**

21 Section (b) of Appendix A provides that “The IOUs shall identify expected revenue  
22 collected from energy storage resources participating in the CAISO market when calculating the cost  
23 effectiveness of energy storage resources.”<sup>41</sup> The Energy Division therefore requested that SCE explain

---

<sup>40</sup> SCE’s TOU Prime rate encourages the enrollment of electrification technologies by offering economically incentivizing rate differentials. Link to SCE’s TOU Prime Rate Fact sheet:  
[https://www.sce.com/sites/default/files/inline-files/TOU-D-PRIME%20Fact%20Sheet\\_WCAG%20\(1\).pdf](https://www.sce.com/sites/default/files/inline-files/TOU-D-PRIME%20Fact%20Sheet_WCAG%20(1).pdf)

<sup>41</sup> D.19-06-032 Appendix, p. 1-2.

whether the SHPWHs enrolled in the program intend to participate in the CAISO market. SCE addresses this issue in Section III.G.6 above.

## **2. Multiple Use Applications**

Appendix A Section 2e) states, “For any project that is proposed to provide multiple uses, the IOUs must adhere to the Commission’s policy for multiple use application procurement, including D.18-01-003. Each IOU must include information in its Application regarding how the proposal adheres to the Commission’s rules for multiple use application procurement.”<sup>42</sup> The Energy Division asked SCE to provide a narrative that explains how the SHPWHs could be applied to more than one use application such as reliability needs and or defer distribution upgrades. Please see Section III.G for discussion of matters relating to these applications.

## **K. Assumptions Used to Set Capacity Target**

The Energy Division asked SCE to provide an explanation of assumptions used to arrive at the proposed SHPWH program capacity target of 5 MW and noted that using the 0.28 kW peak load reduction from the WatterSaver AL-5731-E, staff calculated a peak load reduction of 4760 kW, not 5000 kW. Section III.A labeled Introduction and Objectives provides the relevant information.

---

<sup>42</sup> D.19-06-032 Appendix, p. 3.





